

# National Labor Relations Board

Freedom of Information Act Annual Report Fiscal Year 2020

# NLRB FOIA ANNUAL REPORT

FOR 10/01/2019 THROUGH 09/30/2020

The following **Annual Freedom of Information Act** report covers the Period 10/01/2019, through 09/30/2020, as required by 5 U.S.C. 552.

#### I. BASIC INFORMATION REGARDING REPORT

- Name, Title, Address, and Telephone Number Synta Keeling National FOIA Officer National Labor Relations Board (NLRB) 1015 Half Street Southeast FOIA Branch - 4th Floor Washington, DC 20570 2022732995
  Electronic address for Depart on the accentum
- Electronic address for Report on the agency web site. https://www.nlrb.gov/reports-guidance/reports/foia-annual-reports
- How to obtain a copy of the report in paper form. N/A

#### II. MAKING A FOIA REQUEST

1.

1. https://www.nlrb.gov/foia/where-file-your-foia-requestFOIAonline.gov

#### **III. ACRONYMS, DEFINITIONS, AND EXEMPTIONS**

Acronyms used :	
Acronym	Definition
DLC	Division of Legal Counsel
NLRB	NLRB regional offices and Washington D.C. headquarters
OIG	Office of Inspector General

- 2. Definition of terms used in this report :
  - a. **Administrative Appeal** a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.
  - b. **Average Number** the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.
  - c. **Backlog** the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.
  - d. **Component** for agencies that process requests on a decentralized basis, a "component" is an entity, also sometimes referred to as an Office, Division, Bureau, Center, or Directorate, within the agency that processes FOIA requests. The FOIA now requires that agencies include in their Annual FOIA Report data for both the agency overall and for each principal component of the agency.
  - e. **Consultation** the procedure whereby the agency responding to a FOIA request first forwards a record to another agency for its review because that other agency has an interest in the document. Once the agency

in receipt of the consultation finishes its review of the record, it responds back to the agency that forwarded it. That agency, in turn, will then respond to the FOIA requester.

- f. **Exemption 3 Statute** a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3) of the FOIA.
- g. FOIA Request a FOIA request is generally a request to a federal agency for access to records concerning another person (i.e., a "third-party" request), or concerning an organization, or a particular topic of interest. FOIA requests also include requests made by requesters seeking records concerning themselves (i.e., "first-party" requests) when those requesters are not subject to the Privacy Act, such as non-U.S. citizens. Moreover, because all first-party requesters should be afforded the benefit of both the access provisions of the FOIA as well as those of the Privacy Act, FOIA requests also include any first-party requests where an agency determines that it must search beyond its Privacy Act "systems of records" or where a Privacy Act exemption applies, and the agency looks to FOIA to afford the greatest possible access. All requests which require the agency to utilize the FOIA in responding to the requester are included in this Report.

Additionally, a FOIA request includes records referred to the agency for processing and direct response to the requester. It does not, however, include records for which the agency has received a consultation from another agency. (Consultations are reported separately in Section XII of this Report.)

- h. Full Grant an agency decision to disclose all records in full in response to a FOIA request
- i. **Full Denial** an agency decision not to release any records in response to a FOIA request because the records are exempt in their entireties under one or more of the FOIA exemptions, or because of a procedural reason, such as when no records could be located.
- j. **Median Number** the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.
- k. Multi-Track Processing a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests granted expedited processing are placed in yet another track. Requests in each track are processed on a first in/first out basis.
- I. **Expedited Processing** an agency will process a FOIA request on an expedited basis when a requester satisfies the requirements for expedited processing as set forth in the statute and in agency regulations.
- m. **Simple Request** a FOIA request that an agency using multi-track processing places in its fastest (nonexpedited) track based on the low volume and/or simplicity of the records requested.
- n. **Complex Request** a FOIA request that an agency using multi-track processing places in a slower track based on the high volume and/or complexity of the records requested.
- o. **Partial Grant/Partial Denial** in response to a FOIA request, an agency decision to disclose portions of the records and to withhold other portions that are exempt under the FOIA, or to otherwise deny a portion of the request for a procedural reason.
- p. **Pending Request or Pending Administrative Appeal** a request or administrative appeal for which an agency has not taken final action in all respects.
- q. **Perfected Request** a request for records which reasonably describes such records and is made in accordance with published rules stating the time, place, fees (if any) and procedures to be followed.
- r. **Processed Request or Processed Administrative Appeal** a request or administrative appeal for which an agency has taken final action in all respects.
- s. Range in Number of Days the lowest and highest number of days to process requests or administrative appeals.

- t. **Time Limits** the time period in the statute for an agency to respond to a FOIA request (ordinarily twenty working days from receipt of a perfected FOIA request).
- 3. Concise descriptions of the nine FOIA exemptions :
  - a. Exemption 1 classified national defense and foreign relations information
  - b. **Exemption 2** internal agency rules and practices
  - c. Exemption 3 information that is prohibited from disclosure by another federal law
  - d. Exemption 4 trade secrets and other confidential business information
  - e. Exemption 5 inter-agency or intra-agency communications that are protected by legal privileges
  - f. Exemption 6 information involving matters of personal privacy
  - g. Exemption 7 records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions, or (F) could reasonably be expected to endanger the life or physical safety of any individual
  - h. Exemption 8 information relating to the supervision of financial institutions
  - i. Exemption 9 geological information on wells

#### **IV. EXEMPTION 3 STATUTES**

Statute	Type of Information Withheld	Case Citation	Number of Times Relied Upon per Component	Total Number of Times Relied Upon by Agency
41 U.S.C. § 4702 (formerly at 41 U.S.C. § 253b(m)(1))	Contractor proposals that are in the possession or control of an executive agency and that have not been set forth or incorporated by reference into contracts.	Sinkfield v. HUD, No. 10-885, 2012 U.S. Dist. LEXIS 35233, at *13-15 (S.D. Ohio Mar. 15, 2012); Margolin v. NASA, No. 09-CV- 00421, 2011 WL 1303221, at *6 (D. Nev. Mar. 31, 2011); Hornbostel v. U.S. Dep't of the Interior, 305F. Supp. 2d 21, 30 (D.D.C. 2003), summary affirmance granted, No. 03-5257, 2004 WL 1900562 (D.C. Cir. Aug. 25, 2004).	NLRB HQ : 1	1

#### V. FOIA REQUESTS

	A. Received, Processed and Pending FOIA Requests										
	Number of Requests Pending as of Start of Fiscal Year	Number of Requests Received in Fiscal Year	Number of Requests Processed in Fiscal Year	Number of Requests Pending as of End of Fiscal Year							
OIG	0	17	16	1							
NLRB HQ	113	1310	1377	46							
TOTAL	113	1327	1393	47							

\* The NLRB reported a total of 114 requests pending as of September 30, 2019 in the FY 2019 FOIA Annual Report. The above numbers reflect new data provided by FOIAonline.

	B.(1) Disposition of FOIA Requests All Processed Requests												
					Number of Full Denials Based on Reasons Other than Exemptions								
	Number of Full Grants	Number of Partial Grants / Partial Denials	Number of Full Denials Based on Exemptions	No Records	All Records Referred to Another Agency	Request Withdrawn		Records Not Reasonably Described		Not an Agency Record	Duplicate Request	Other	TOTAL
OIG	1	4	6	4	0	0	0	0	0	0	1	0	11
NLRB HQ	225	833	42	66	0	128	28	18	10	1	26	10	1100
TOTAL	226	837	48	70	0	128	28	18	10	1	27	10	1403

B.(2) [	B.(2) Disposition of FOIA Requests Other Reasons for Full Denials Based on Reasons Other than Exemptions								
	Description of Other Reasons for Denials from Chart B.(1) & Number of Times Those Reasons Were Relied Upon	TOTAL							

\* For FY 2020, the NLRB does not have applicable information for this table.

	B.(3) Disposition of FOIA Requests Number of Times Exemptions Applied													
	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
OIG	0	0	0	0	3	10	0	0	10	2	0	0	0	0
NLRB HQ	0	4	1	47	170	772	264	0	762	114	1	3	0	0
TOTAL	0	4	1	47	173	782	264	0	772	116	1	3	0	0

#### VI. ADMINISTRATIVE APPEALS OF INITIAL DETERMINATIONS OF FOIA REQUESTS

	A. Received, Processed and Pending FOIA Appeals									
	Number of Appeals Pending as of Start of Fiscal Year	Number of Appeals Received in Fiscal Year	Number of Appeals Processed in Fiscal Year	Number of Appeals Pending as of End of Fiscal Year						
DLC	1	15	16	0						
NLRB HQ	0	2	2	0						
TOTAL	1	17	18	0						

	B. Disposition of Administrative Appeals All Processed Appeals										
	Number of Affirmed on Appeal	Number Partially Affirmed & Partially Reversed/Remanded on Appeal	Number of Completely Reversed/Remanded on Appeal	Number of Appeals Closed for Other Reasons	TOTAL						
DLC	7	4	0	5	16						
NLRB HQ	0	0	0	2	2						
TOTAL	7	4	0	7	18						

	C.(1) Reasons for Denial on Appeal Number of Times Exemptions Applied													
	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
DLC	0	0	0	1	3	8	1	0	7	1	0	0	0	0
TOTAL	0	0	0	1	3	8	1	0	7	1	0	0	0	0

C.(2) Reasons for Denial on Appeal Reasons Other than Exemptions											
	No Records	Records Referred at Initial Request Level	Request Withdrawn	Fee- Related Reason	Records Not Reasonably Described	Improper Request for Other Reasons	Not Agency Record	Duplicate Request or Appeal	in	Appeal Based Solely on Denial for Expedited Processing	Other
DLC	0	0	3	0	0	4	0	0	0	0	0
NLRB HQ	1	0	1	0	0	0	0	0	0	0	0
TOTAL	1	0	4	0	0	4	0	0	0	0	0

C.(3) Reasons for Denial on Appeal Other Reasons							
Description of Other Reasons for Denials from Chart C.(2) & Number of Times Those Reasons Were Relied Upon	TOTAL						

 $^{\ast}$  For FY 2020, the NLRB does not have applicable information for this table.

C.(4) Response Time for Administrative Appeals										
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days						
DLC	17.5	13.0	2.0	20.0						
NLRB HQ	2.0	2.0	< 1	4.0						
TOTAL	15.5	11.78	< 1	20.0						

	C.(5) Ten Oldest Pending Administrative Appeals									
	10th Oldest Appeal and Number of Days Pending	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Appeal and Number of Days Pending
TOTAL										

\* For FY 2020, the NLRB does not have any pending administrative appeals.

#### VII. FOIA REQUESTS: RESPONSE TIME FOR PROCESSED AND PENDING REQUESTS

	A. Processed Requests Response Time for All Processed Perfected Requests											
		SIM	PLE			СОМ	PLEX		EXPEDITED			
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
DLC	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1
OIG	6.0	13.33	< 1	73.0	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1
NLRB HQ	9.0	18.37	< 1	449.0	< 1	< 1	< 1	< 1	4.5	10.38	< 1	177.0
TOTAL	8.0	18.31	< 1	449.0	< 1	< 1	< 1	< 1	4.5	10.38	< 1	177.0

\* The NLRB does not formally use multi-track processing for FOIA requests.

	B. Process	sed Reque	sts Respo	nse Time	for Perfec	ted Reque	sts in Whi	ch Informa	ation Was	Granted		
		SIMPLE				COM	PLEX		EXPEDITED PROCESSING			
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
DLC	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1
OIG	8.0	21.8	3.0	73.0	< 1	< 1	< 1	< 1	< 1	< 1	< 1	< 1
NLRB HQ	10.0	19.2	< 1	370.0	< 1	< 1	< 1	< 1	4.0	10.27	< 1	177.0
TOTAL	10.0	19.22	< 1	370.0	< 1	< 1	< 1	< 1	4.0	10.27	< 1	177.0

\* The NLRB does not formally use multi-track processing for FOIA requests.

	C. Processed Requests Response Time in Day Increments													
	Simple Requests													
	1-20 Days	21-40 Days	41-60 Days	61-80 Days	81-100 Days	101-120 Days	121-140 Days	141-160 Days	161-180 Days	181-200 Days	201-300 Days	301-400 Days	401+ Days	TOTAL
OIG	14	0	0	1	0	0	0	0	0	0	0	0	0	15
NLRB HQ	931	148	32	15	11	5	6	6	2	4	9	2	1	1172
TOTAL	945	148	32	16	11	5	6	6	2	4	9	2	1	1187

Complex Requests													
1-20 Days	21-40 Days	41-60 Days	61-80 Days	81-100 Days	101-120 Days	121-140 Days	141-160 Days	161-180 Days	181-200 Days	201-300 Days	301-400 Days	401+ Days	TOTAL

\* The NLRB does not formally use multi-track processing for FOIA requests.

	Expedited Requests													
	1-20 Days	21-40 Days	41-60 Days	61-80 Days	81-100 Days	101-120 Days	121-140 Days	141-160 Days	161-180 Days	181-200 Days	201-300 Days	301-400 Days	401+ Days	TOTAL
NLRB HQ	94	10	0	0	0	1	0	0	1	0	0	0	0	106
TOTAL	94	10	0	0	0	1	0	0	1	0	0	0	0	106

	D. Pending Requests All Pending Perfected Requests									
		SIMPLE			COMPLEX		EXPEDITED			
	Number Pending				Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days	
OIG	1	183.0	183.0	0	-	-	0	-	-	
NLRB HQ	41	4.0	11.34	0	-	-	4	3.5	3.75	
TOTAL	42	4.5	15.43	0	-	-	4	3.5	3.75	

\* The NLRB does not formally use multi-track processing for FOIA requests.

			E. Pending F	Requests Ter	Oldest Pend	ling Perfecte	d Requests			
	10th Oldest Request and Number of Days Pending	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Request and Number of Days Pending
OIG										2020-01-06 183
NLRB HQ	2020-09-14 4	2020-09-10 14	2020-09-10 10	2020-09-08 16	2020-09-03 15	2020-09-02 19	2020-09-01 17	2020-08-24 26	2020-08-04 41	2020-01-29 171
TOTAL	2020-09-10 14	2020-09-10 10	2020-09-08 16	2020-09-03 15	2020-09-02 19	2020-09-01 17	2020-08-24 26	2020-08-04 41	2020-01-29 171	2020-01-06 183

# VIII. REQUESTS FOR EXPEDITED PROCESSING AND REQUESTS FOR FEE WAIVER

A. Requests for Expedited Processing									
	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate	Number Adjudicated Within Ten Calendar Days				
OIG	0	5	9.0	8.4	4				
NLRB HQ	107	145	2.0	3.39	238				
TOTAL	107	150	2.0	3.49	242				

B. Requests for Fee Waiver									
	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate					
OIG	0	3	2.0	2.33					
NLRB HQ	9	187	0.0	0.02					
TOTAL	9	190	0.0	0.06					

#### IX. FOIA PERSONNEL AND COSTS

		PERSONNEL		COSTS				
	Number of Full- Time FOIA Employees	Number of Equivalent Full- Time FOIA Employees	Total Number of Full-Time FOIA Staff	Processing Costs	Litigation-Related Costs	Total Costs		
DLC	0	1.0	1.0	\$35,190.00	\$0.00	\$35,190.00		
OIG	0	1.0	1.0	\$8,511.00	\$0.00	\$8,511.00		
NLRB HQ	16	0.0	16.0	\$2,066,168.00	\$0.00	\$2,066,168.00		
TOTAL	16	2.0	18.0	\$2,109,869.00	\$0.00	\$2,109,869.00		

#### X. FEES COLLECTED FOR PROCESSING REQUESTS

	Total Amount of Fees Collected	Percentage of Total Costs
NLRB HQ	\$13,143.43	0.01
TOTAL	\$13,143.43	0.01

### XI. FOIA REGULATIONS

A. Number of Times Subsection (c) Used		
	Number of Times Subsection (c) Used	

\* For FY 2020, the NLRB does not have applicable information for this table.

B. Number of Subsection (a)(2) Postings					
	Number of Items Posted by FOIA Office	Number of Items Posted by Program			
NLRB HQ	445	3307			
TOTAL	445	3307			

## XII. BACKLOGS, CONSULTATIONS, AND COMPARISONS

A. Backlogs of FOIA Requests and Administrative Appeals					
	Number of Backlogged Requests as of End of Fiscal Year Number of Backlogged Appeals as of End of Fiscal Year				
OIG	1	0			
NLRB HQ	2	0			
TOTAL	3	0			

B. Consultations on FOIA Requests Received, Processed, and Pending Consultations					
	Number of Consultations Received from Other Agencies that Were Pending as of Start of the Fiscal Year		Number of Consultations Received from Other Agencies that Were Processed During the Fiscal Year	Number of Consultations Received from Other Agencies that Were Pending as of End of the Fiscal Year	

 $^{\ast}$  For FY 2020, the NLRB did not receive any requests for consultation.

	C. Consultations on FOIA Requests Ten Oldest Consultations Received from Other Agencies and Pending									
	10th Oldest Consultation and Number of Days Pending		8th	7th	6th	5th	4th	3rd	2nd	Oldest Consultation and Number of Days Pending
TOTAL										

\* For FY 2020, the NLRB did not receive any requests for consultation.

D. Comparison of Numbers of Requests from Previous and Current Annual Report Requests Received, Processed, and Backlogged					
	NUMBER OF REQ	UESTS RECEIVED	NUMBER OF REQUESTS PROCESSED		
	Number Received During     Number Received During       Fiscal Year from Last Year's     Fiscal Year from Current       Annual Report     Year's Annual Report		Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report	
OIG	20	17	21	16	
NLRB HQ	1350	1310	1399	1377	
TOTAL	1370	1327	1420	1393	

	Number of Backlogged Requests as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Requests as of End of the Fiscal Year from Current Annual Report
OIG	0	1
NLRB HQ	35	2
TOTAL	35	3

E. Comparison of Numbers of Administrative Appeals from Previous and Current Annual Report Appeals Received, Processed, and Backlogged					
	NUMBER OF APP	PEALS RECEIVED	NUMBER OF APPEALS PROCESSED		
	Number Received During Fiscal Year from Last Year's Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report	
DLC	11	15	12	16	
NLRB HQ	0	2	0	2	
TOTAL	11	17	12	18	

Number of Backlogged Appeals as of End ofthe Fiscal Year from Previous Annual Report	Number of Backlogged Appeals as of End of the Fiscal Year from Current Annual Report

\* For FY 2020 and FY 2019, the NLRB did not have any backlogged administrative appeals.